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The Director of Central Intelligence
Washington, D.C. 20505

National Intelligence Council

NIC #03589-87
28 August 1987

MEMORANDUM FOR: Director of Central Intelligence

VIA: Deputy Director of Central Intelligence

FROM: Maj Gen Frank B. Horton III, USAF
Chairman

SUBJECT: Revision of Guidelines for Interagency Intelligence
Production

1. Action Requested: that you approve the dissemination of the final draft of the revision to the 1981 guidelines for interagency production to the NFIB Principals (Attachment #1). For comparison, we enclose the old guidelines (Attachment #2). If you approve the draft, we will schedule a brief discussion of it at an NFIB meeting in the next few weeks, at a time when you can be present. The guidelines would then be officially published and distributed to the Community.

2. Background. The proposal to revise the 1981 guidelines for interagency production surfaced while shaping our response to NSDD 266 on objectivity and integrity. At the 1 June 1987 NFIB meeting you chaired, it was noted that some members had suggested revisions to the guidelines, as one means of addressing the objectivity and integrity of the process, while potentially enhancing the quality and relevancy of the product. It was agreed at that meeting that we would undertake the project.

   a. The Vice Chairman, National Intelligence Council met with Community representatives on 16 June to discuss the earlier suggestions for revisions and to receive additional contributions they had for new guidelines. The thrust of these was the need for brevity, simplicity, clarity, and flexibility in outlining the key elements of the process. While expressing general satisfaction with the current process, particular emphasis was placed on the need to reduce the number and length of estimates produced.

   b. A draft revision was prepared for review internally by the National Intelligence Officers. It took account of the revisions to your role outlined in your response to NSDD 266, made in the interest of assuring independence of the process and fostering NFIB discussion

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(Attachment #3). We continued to make minor adjustments to assure that the draft would be consistent with other elements of your response to the NSDD, and to accommodate evolving procedures for our interaction with you and for your review of the product at various stages. The special role of the Senior Review Panel as advisory body to the DCI was taken into consideration and protected.

     c. The NFIB Principals were sent a draft revision of the guidelines on 5 August for comment. The cover letter (Attachment #4) summarized the distinguishing features of the new guidelines and requested comments and suggestions for changes before the guidelines were placed on the NFIB agenda. The only suggestions for changes came from Treasury, State, and the DIA. All other organizations concurred in the draft, with laudatory comments on brevity and clarity. The Treasury and State comments were incorporated into the attached draft. The DIA suggestions were inappropriate for incorporation into the guidelines because of their level of detail or because they dealt with issues best handled in other ways. Attachment #5 contains the exchange of correspondence between the Deputy Director of DIA and the Vice Chairman, National Intelligence Council. It is possible that the Director, DIA would raise these issues at the NFIB but we believe the rationale for declining their suggested changes is adequately explained in Attachment #5.

    3. <u>Recommendation</u>: that you sign the proposed memorandum to the NFIB Principals at Attachment #1.

V/r

Frank B. Horton III

Attachments:
 As stated

CONCUR:

_____   _____
Deputy Director of Central Intelligence   Date

APPROVED:

_____   _____
Director of Central Intelligence   Date

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